

## AGENDA Public Safety Commission In-Person Meeting with Public Electronic Access November 8, 2021 6:30 p.m. Meeting City Hall / City Council Chambers

- **Attend the meeting in Person:** Members of the public may attend the meeting in person. All attendees, regardless of vaccination status, are required to wear masks and comply with social distancing parameters.
- Watch the meeting electronically: To observe the meeting electronically, visit www.newbrightonmn.gov or tune into CTV Channel 8023 (CenturyLink) or Channel 16 (Comcast).
- Join the meeting electronically: If you need to interact with our officials or staff but are not comfortable attending the meeting in person, you may join the meeting electronically (no app needed) by visiting: <a href="https://us02web.zoom.us/j/83423337636?pwd=TnNpcDFleVczTittY0hoYjhkY0gzZz09">https://us02web.zoom.us/j/83423337636?pwd=TnNpcDFleVczTittY0hoYjhkY0gzZz09</a> or use your Zoom app to join by entering: Meeting ID: 834 2333 7636 and Passcode: 229022.

#### I. Call to Order

#### II. Roll Call

V.

- □ Chair Geoff Hollimon
- □ Vice Chair Karen Wagner
- Commissioner Robert Boyd
- Commissioner Amina Ghouse
- Commissioner Dan Judd
- III. Approval of Agenda

- IV. Approval of October 11, 2021 Minutes
  - Reports and Updates A. Allina Health – Dave Matteson B. Public Safety Update – Trevor Hamdorf, Deputy Director of Public Safety C. City Council Update – Graeme Allen, Councilmember
- VI. Presentations and Business Items
   A. Traffic Safety Requests Craig Schlichting, Director of Community Assets and Development (DCAD) and Dan Olson & Trevor Hamdorf, Deputy Directors of Public Safety
- VII. Adjournment

- Commissioner Stephanie Kitzhaber
- Commissioner Leah Kuipers
- Commissioner Ache Wakai
- Commissioner Jack Winkels



### MINUTES Public Safety Commission October 11, 2021 City Hall Council Chambers 6:30 p.m.

### I. <u>Call to Order</u>

The meeting was called to order at 6:30 p.m. by Vice Chair Wagner.

### II. <u>Roll Call:</u>

<u>Members Present:</u> Commissioners Robert Boyd, Amina Ghouse, Dan Judd, Stephanie Kitzhaber, Karen Wagner, and Leah Kuipers.

Members Absent: Commissioners Geoff Hollimon, Ache Wakai and Jack Winkels.

<u>Also Present:</u> Director Tony Paetznick, Council Member Graeme Allen and Dave Matteson (Allina Health).

### III. Approval of Agenda

Motion by Kuipers, seconded by Boyd to approve the October 11, 2021 agenda as presented. Motion carried 6-0.

### IV. Approval of Minutes

Motion by Boyd, seconded by Judd to approve the September 13, 2021 minutes as presented. Motion carried 6-0.

### V. <u>Reports and Updates</u>

### A. <u>Allina Health – Dave Matteson</u>

Dave Mattson provided the Commission with an update from Allina Health. He thanked the New Brighton Public Safety Department for responding to several critical incidents that occurred in the community. He reported there has been an uptick in heroin overdoses which meant his EMT's were using NARCAN. He commented on how the 911 volume was increasing but staffing has declined and he appreciated how the response networks were helping each other out, especially given the fact some hospitals were going on divert. He then discussed the number of COVID cases that had occurred in September.

### B. Public Safety Update – Director Paetznick

Director Paetznick discussed the fire division noting October was fire prevention month. He explained the 2022 fire prevention calendars were available at the Public Safety Center and City Hall. He discussed a recent fire that occurred at the Main Street Village Condominiums. He noted the fire division conducted the Fill the Boot Campaign in September for Muscular Dystrophy and he thanked all who participated. He invited the public to attend the Fire Division Open House on Monday, October 25 from 6:00 p.m. to 8:00 p.m.

Director Paetznick explained the Public Safety Department was in the hiring process at this time. He reported two more catalytic convertor marking events would be held on Tuesday, October 26 and Thursday, October 28 from 12:00 p.m. to 4:00 p.m. Further discussion ensued regarding the medical equipment that was carried by New Brighton Public Safety members, which included the LUCAS device.

Director Paetznick explained staff would be working with the 35W MNPASS contractor to ensure all traffic safety measures were put back in place within the City of New Brighton.

### C. <u>City Council Update – Graeme Allen, Councilmember</u>

Councilmember Allen provided the Commission with an update from the City Council. He stated the Council was working to create an Equity Commission, which involved the approval of an Equity Statement. He anticipated members would be appointed to the Equity Commission later this year. He reported the Tibetan Youth Conference was held at the Community Center this past Saturday. He discussed the Tails on the Trails event that was hosted this past Sunday in Hansen Park. He noted a City-wide garage sale would be hosted the weekend of Thursday, October 21 through Sunday, October 24. He noted a pumpkin walk would be held on Saturday, October 30 from 5:00 p.m. to 9:00 p.m. He discussed the cyclocross event that was held at Hansen Park on October 2 and October 3. He reported the Mounds View School District and St. Anthony School District election would be held on Tuesday, November 2.

Vice Chair Wagner reported the League of Women Voters would be hosting a candidate forum on October 18 from 7:00 p.m. to 8:30 p.m. for the Mounds View School District. It was noted this would be an online event.

### VI. <u>Presentations and Business Items</u>

### A. <u>Unmanned Aerial Vehicle (UAV) – Matt Farmer, Community Engagement Officer</u>

Director Paetznick stated Community Engagement Officer Farmer had a presentation for the Commission on Unmanned Aerial Vehicles (UAV).

Community Engagement Officer Farmer discussed how UAV's or drones can be utilized by the Public Safety Department. It was noted there were approximately 100 UAV programs currently in Minnesota. He described how UAV's can enhance situational awareness through data collection, provide communication with victims or suspects, deliver items to victims, while also providing a safe search and rescue option. He explained potential UAV uses for NBPSD would be to assist with search and rescue, fire scene assistance and investigation, and with traffic accident reconstruction. Other options would include large area crime scene

investigation, natural disaster response and damage assessment, City infrastructure inspection and surveying, along with City promotional media content. He commented on the legal limitations on use per State Statute. He stated if the NBPSD were to pursue a UAV program the drones would have to comply with established policies and procedures, must comply with FAA regulations and would be restricted from flying over private property. It was noted annual reporting would be required if a drone program were pursued along with a public comment period. Staff was of the opinion the pros outweigh the cons in a program like this.

Discussion included:

- It was noted drones would be used on an on demand and not in a proactive manner.
- The data collected from the drones would be managed in the same manner as the data collected from body worn cameras.
- It was reported Ramsey County has a robust drone program and Roseville was pursuing a UAV program.
- Staff reported the use of drones would be faster than waiting for a State Patrol helicopter.
- The cost for a UAV program was discussed. It was noted federal funding could be used to assist with getting the program established.
- It was estimated a drone would last three to five years.
- Staff reported this item would be coming back to the Public Safety Commission for public comment at a future meeting.
- The Commission recommended this topic be posted on the City's website as well.
- The Commission thanked Officer Farmer for his presentation.

### VII. Adjournment

Motion by Ghouse, seconded by Kitzhaber to adjourn the meeting at 7:37 p.m. Motion carried 6-0.

Respectfully submitted,

thong & Parfruck

Tony Paetznick Director of Public Safety

### CRIMINAL ACTIVITY PART I OFFENSES (Actual and Attempts)

| MONTH OF: September 2021              | Cases<br>This Month | This Month<br>Clearances | Cases<br>Year-to-Date | Cases Last<br>Year-to-Date |
|---------------------------------------|---------------------|--------------------------|-----------------------|----------------------------|
| Homicide                              | 0                   | 0                        | 0                     | 0                          |
| Rape                                  | 0                   | 0                        | 2                     | 2                          |
| Robbery                               | 1                   | 1                        | 2                     | 9                          |
| Agg. Assault                          | 2                   | 1                        | 10                    | 13                         |
| Burglary                              | 9                   | 0                        | 51                    | 43                         |
| Theft (includes shoplifting and bike) | 38                  | 5                        | 399                   | 308                        |
| Auto Theft                            | 4                   | 0                        | 40                    | 37                         |
| Arson                                 | 1                   | 0                        | 2                     | 0                          |
| TOTALS                                | 55                  | 7                        | 506                   | 412                        |

### TRAFFIC ACTIVITY

|                                 | This Month | Year-to-Date | Last Year-to-Date |
|---------------------------------|------------|--------------|-------------------|
| Motor Vehicle Crashes:          | 29         | 240          | 190               |
| Property Damage                 | 26         | 224          | 174               |
| Personal Injury                 | 3          | 16           | 16                |
| Fatal                           | 0          | 0            | 0                 |
| DWI                             | 5          | 80           | 86                |
| Parking Violations              | 42         | 658          | 144               |
| Hazardous Moving Violations     | 21         | 257          | 318               |
| Non-Hazardous Moving Violations | 18         | 246          | 344               |
| Traffic Stops – No Citation     | 109        | 1,001        | 1,011             |

### MISCELLANEOUS POLICE ACTIVITY

|  | This Month | This Month<br>Last Year | Year-to-Date | Last Year-to-Date |
|--|------------|-------------------------|--------------|-------------------|
| CFS by Complaint Number                  | 855        | 752                     | 7,509        | 7,035             |
| CFS by Officers' Response                | 1,391      | 1,221                   | 12,286       | 11,799            |
| Adult Arrests (not including traffic)    | 27         | 34                      | 255          | 266               |
| Juvenile Arrests (not including traffic) | 1          | 0                       | 3            | 7                 |
| Warrant Arrests                          | 4          | 1                       | 37           | 33                |
| Non-Traffic Citations                    | 14         | 13                      | 101          | 110               |

## 2021 Use of Force - By Month

|           | <u>#</u> | <u>YTD</u> |
|-----------|----------|------------|
| January   | 11       | 11         |
| February  | 7        | 18         |
| March     | 4        | 22         |
| April     | 8        | 30         |
| May       | 11       | 41         |
| June      | 9        | 50         |
| July      | 4        | 54         |
| August    | 3        | 57         |
| September | 7        | 64         |
| October   |          |            |
| November  |          |            |
| December  |          |            |
|           |          |            |

## **Use of Force Statistics**

## September

| Year | <u># for Month</u> | Year-to-Date |
|------|--------------------|--------------|
| 2021 | 7                  | 64           |
| 2020 | 7                  | 53           |
| 2019 | 3                  | 51           |
| 2018 | 7                  | 38           |
| 2017 | 5                  | 42           |



Preliminary Crime Stats for:

## October 2021

| Homicide    | 0  |
|-------------|----|
| Rape        | 0  |
| Robbery     | 2  |
| Agg Assault | 2  |
| Burglary    | 7  |
| Theft       | 49 |
| Auto Theft  | 4  |
| Arson       | 0  |
|             |    |
| Total       | 64 |

Elite mnfirereport

#### Incident Type Report (Summary)

| Incident Type   | Total<br>Incidents | Total Incidents % of<br>Incidents | Total Property<br>Loss | Total Content<br>Loss | Total<br>Loss |
|---|--------------------|-----------------------------------|------------------------|-----------------------|---------------|
| Incident Type Category: 1 - Fire                          |                    |                                   |                        |                       |               |
| 111 - Building fire                                       | 1                  | 3.8%                              |                        |                       |               |
| 113 - Cooking fire, confined to container                 | 1                  | 3.8%                              |                        |                       |               |
| 118 - Trash or rubbish fire, contained                    | 1                  | 3.8%                              | 100                    |                       | 100           |
|   | Total: 3           | Total: 11.5%                      | Total: 100             | Total: 0              | Total: 100    |
| Incident Type Category: 3 - Rescue & Emerge               | ncy Medical Servi  | ce Incident                       |                        |                       |               |
| 350 - Extrication, rescue, other                          | 1                  | 3.8%                              |                        |                       |               |
|   | Total: 1           | Total: 3.8%                       | Total: 0               | Total: 0              | Total: 0      |
| Incident Type Category: 4 - Hazardous Condition           | ion (No Fire)      |                                   |                        |                       |               |
| 412 - Gas leak (natural gas or LPG)                       | 3                  | 11.5%                             |                        |                       |               |
| 424 - Carbon monoxide incident                            | 1                  | 3.8%                              |                        |                       |               |
| 444 - Power line down                                     | 1                  | 3.8%                              |                        |                       |               |
|   | Total: 5           | Total: 19.2%                      | Total: 0               | Total: 0              | Total: 0      |
| Incident Type Category: 6 - Good Intent Call              |                    |                                   |                        |                       |               |
| 611 - Dispatched and cancelled en route                   | 1                  | 3.8%                              |                        |                       |               |
| 651 - Smoke scare, odor of smoke                          | 3                  | 11.5%                             |                        |                       |               |
|   | Total: 4           | Total: 15.4%                      | Total: 0               | Total: 0              | Total: 0      |
| Incident Type Category: 7 - False Alarm & Fals            | e Call             |                                   |                        |                       |               |
| 715 - Local alarm system, malicious false alarm           | 1                  | 3.8%                              |                        |                       |               |
| 735 - Alarm system sounded due to malfunction             | 2                  | 7.7%                              |                        |                       |               |
| 740 - Unintentional transmission of alarm, other          | 1                  | 3.8%                              |                        |                       |               |
| 745 - Alarm system activation, no fire -<br>unintentional | 9                  | 34.6%                             |                        |                       |               |
|   | Total: 13          | Total: 50.0%                      | Total: 0               | Total: 0              | Total: 0      |
|   | Total: 26          | Total: 100.0%                     | Total: 100             | Total: 0              | Total: 100    |

#### Report Filters

 Basic Incident Date Time:
 is between '09/01/2021' and '09/30/2021'

 Agency Name:
 is equal to 'NEW BRIGHTON'

Is Not Blank

#### Report Criteria

Incident Type (Fd1.21):





**Public Safety Commission** November 8, 2021 (last given August 12, 2019)

Addressing Citizen Requests for Traffic Safety Concerns and Recommendation on Innsbruck Drive Trevor Hamdorf Craig Schlichting, P.E.





## <u>Agenda</u>

- New Brighton/State Policies and Statutes
- Common Issues
- Common Practices
- Recommendation for Innsbruck Drive
- Overall Next Steps



## **New Brighton Policies**

## Regulatory Signs Sec. 29-4. Stop Streets.



(1) The driver of a vehicle shall stop in obedience to a stop sign at an intersection where a stop sign is erected at one or more entrances thereto and shall proceed cautiously yielding to the vehicles not so obliged to stop which are within the intersection or approaching so close as to constitute an immediate hazard unless the intersection is controlled by an Officer of the Public Safety Department. In the event that an Officer is present, the directions of the Officer shall be followed.
 (2) The City Council shall designate stop streets by resolution.

(3) The City shall cause suitable signs to be posted for all through streets, one-way streets, alleys, and stop intersections. (Code 1966; Code of 1988; Code of 2001)

## Sec. 29-7. Limited Travel on Posted Streets.



No driver of a motor vehicle shall travel through or past a barricade or sign forbidding passage along any street, alley, or throughway in the City.
 By resolution, the City Council may designate limited travel streets whenever necessary to promote general safety or preserve the free flow of traffic.
 The City shall cause signs to be posted or barricades to be placed on all streets designated as limited travel streets pursuant to this Section. (Ord. No. 510, 10-11-83; Code of 1988; Code of 2001)

## Parking





No vehicle shall be parked or allowed to stand unattended on any street or roadway for longer than thirty minutes between the hours of 2:00 a.m. and 5:00 a.m. except a physician on an emergency call. (Code 1966; Ord. No. 223, 2-14-67; Ord. No. 535, 12-10-85; Code of 1988; Code of 2001)

## Sec. 29-21. Limited Day and Evening Parking.

No vehicle shall be parked or allowed to stand unattended on any street or roadway for longer than six hours between the hours of 5:00 a.m. and 2:00 a.m. of the next day unless posted otherwise. (Code 1966; Ord. No. 223, 2-14-67; Ord. No. 535, 12-10-85; Code of 1988; Code of 2001)



## **New Brighton Policies**



## Sec. 29-28. Signs.

The City shall cause signs to be posted in all areas covered and defined in this Article indicating the parking area where parking is limited, prohibited, or permitted. (Code 1966; Ord. No. 223, 2-14-67; Code of 1988; Code of 2001)

## Sec. 29-32. No Parking After Snowfall.

No person shall park or leave standing any vehicle on any street or roadway after a snowfall of at least three inches. Parking may be resumed on the streets or roadways after the snow has been removed or plowed to the curb line. (Code 1966; Ord. No. 249, 2-11- 69; Ord. No. 535, 12-10-85; Code of 1988; Code of 2001)

## Streetlights

## All City street light installations must be approved by City Council Resolution

**Policy locations** 

- At all intersections
- On all cul-de-sacs in excess of 300 feet
- A minimum spacing of 660 feet along skeletal sidewalk system
  - Over 21 miles of sidewalks
- Vertical sag curves with limited sight distance
- Unusual safety hazard locations
  - RR crossing
  - Pedestrian crossing

## Petition by residents

- Mid-block on alleys
- Mid-block on streets 1000 feet or greater in length
- End of cul-de-sacs less than 300 feet







## State Statute 169.14 (changed in 2019)

Subd. 2. Speed limits.

(1) 30 miles per hour in an urban district;

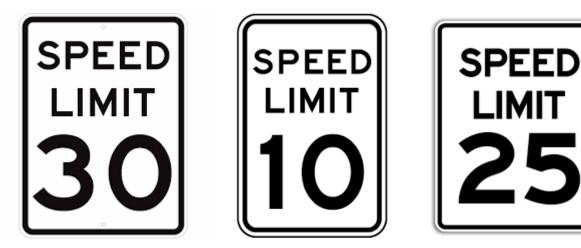
(6) ten miles per hour in alleys;

(7) 25 miles per hour in residential roadways if adopted by the road authority having jurisdiction over the residential roadway;

(b) A speed limit adopted under paragraph (a), clause (7), is not effective unless the road authority has erected signs designating the speed limit and indicating the beginning and end of the residential roadway on which the speed limit applies.

## Subd. 5a. Speed zoning in school zone;

(a) Local authorities may establish a school speed limit within a school zone of a public or nonpublic school upon the basis of an engineering and traffic investigation as prescribed by the commissioner of transportation. The establishment of a school speed limit on any trunk highway shall be with the consent of the commissioner of transportation. Such school speed limits shall be in effect when children are present, going to or leaving school during opening or closing hours or during school recess periods. The school speed limit shall not be lower than 15 miles per hour and shall not be more than 30 miles per hour below the established speed limit on an affected street or highway.







## **Common Issues**

- Speeding
- Uncontrolled Intersections
  - Sightlines
  - Signage Requests
  - Traffic Calming Requests
- Crosswalks
  - Signage Requests
  - Traffic Calming Requests
- On-street Parking
  - Overnight or Time-limit parking enforcement
  - Signage Requests
- Streetlights



## **Common Practices Speeding**

Resident notifies City of possible speeding issue

Engineering

- Identify area explain process
- Deploy traffic counting tubes
  - Volumes
    - Is it local traffic of the result of cut-through/construction
  - Speeds
    - Drivers select their speed based on roadway conditions
      - NB roads are wide with low parking volumes
      - Crash rates do not decrease with speed decrease

## Public Safety

- Education
- Enforcement
  - Patrol
  - Speed Cart
  - Warning Signage
  - Camera Trailer

The speed study from 2011 over a five day period on the Robin Lane indicates:

| Ave | erage Speed | 85 <sup>th</sup> Percentile | Minimum Speed | Maximum Speed |
|-----|-------------|-----------------------------|---------------|---------------|
| •   | 22.41 mph   | 27                          | 10            | 33            |
| •   | 22.68 mph   | 26                          | 10            | 32            |
| •   | 24.26 mph   | 28                          | 13            | 35            |
| •   | 24.39 mph   | 28                          | 12            | 34            |
| •   | 24.07 mph   | 28                          | 11            | 35            |



## **Common Practices Signage Requests**

Resident notifies City of possible unsafe intersection wants signage

- Identify area explain process
- Stop/Yield sign warrant analysis
  - Deploy traffic counting tubes
    - Volumes

## Reasons to install-

- The proposed sign will alleviate an existing safety concern
- The traffic volumes meet warrants

## Things to be aware of-

- If installed in a location that does not meet warrant motorists are likely to ignore 30
- Can add unnecessary delay
- Unlikely to reduce speeds and can lead to increased speed between signs
- Generally do not result in a reduction of traffic volumes

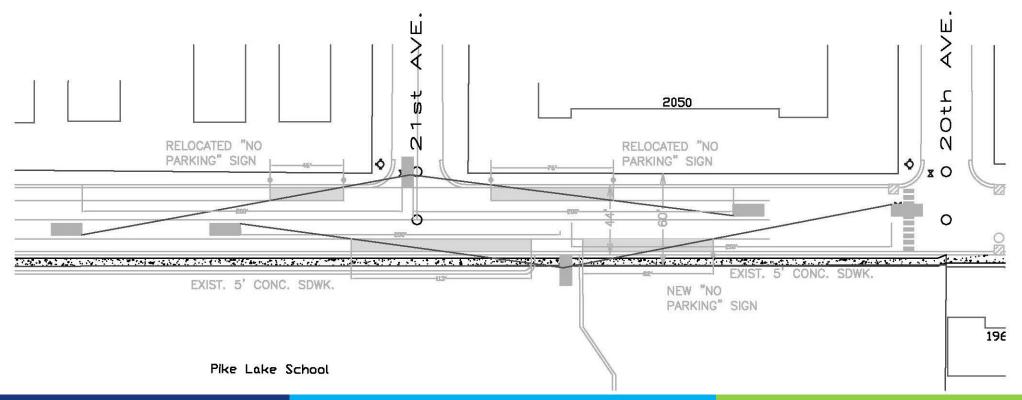
| Study<br>Location       | Before               | After               | Sign Change<br>+/- mph | 85% Before<br>After | Change<br>mph |
|-------------------------|----------------------|---------------------|------------------------|---------------------|---------------|
| T.H. 65                 |                      |                     | -10                    | 34<br>34            | 0             |
| T.H. 65                 |                      |                     | -10                    | 44<br>45            | +1            |
| Anoka<br>CSAH 1         | <b>****</b><br>45    | <b>****</b><br>40   | -5                     | 48<br>50            | +2            |
| Anoka<br>CSAH 24        |                      | speen<br>Luer<br>45 | +15                    | 49<br>50            | +1            |
| Anoka<br>CR 51          |                      | <b>45</b>           | +5                     | 45<br>46            | +1            |
| Henn.<br>CSAH 4         | <b>50</b>            | <b>3788</b><br>40   | -10                    | 52<br>51            | -1            |
| Nobles Ave.             |                      | 35                  | +5                     | 37<br>40            | +3            |
| 62 <sup>nd</sup> Ave. N | SPEED<br>LINET<br>35 |                     | -5                     | 37<br>37            | 0             |
| Miss. St                |                      | SPER<br>LINE<br>35  | +5                     | 39<br>40            | +1            |



## **Common Practices Sightlines**

Resident notifies City of lack of visibility

- Site Visit
  - Vegetation in ROW to be trimmed/removed by resident/City
- Site Triangles Created
- Obstructions (cars or other objects)

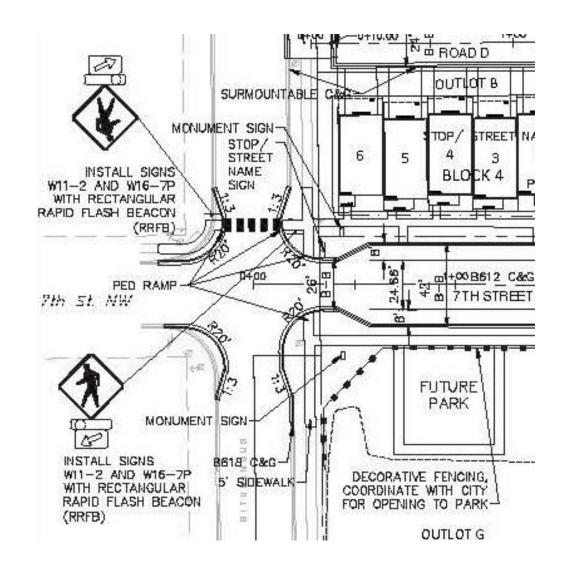




## **Common Practices Traffic Calming**

Resident notifies City of unsafe condition

- Site Visit
  - Need for analysis (volumes or speeds)
  - Need for signage
  - Need for pedestrian facilities
- Speedbumps are **not** installed in New Brighton
  - Speed may increase between humps
  - May cause delay for Public Safety Vehicles
  - Snow plowing difficulties
  - Traffic may be diverted to other streets
- Adding bump-outs at 8<sup>th</sup> Avenue and 7<sup>th</sup> Street
- Increased on street parking can be effective





## **Common Practices Parking**

Resident notifies City of parking issues

- Vehicles are allowed to park on street as indicated by City Code
- Encourage neighborhood parking issues to be discussed between neighbors
  - i.e. parking too close to driveway or mailbox
- Restrictions are intended to improve site lines or behaviors
  - High volume are businesses, schools, apartments looked at on a case by case basis



## **Common Practices Crosswalks – Pedestrian**

## **Treatments**

Resident notifies City of Crosswalk Concern

- Controlled
  - Stoplight or Stop Sign
- Uncontrolled Intersection(i.e. midblock)
  - NBCC
  - Highview Middle School
  - Foss Road at Old Highway 8
  - Rice Creek Trail at Silver Lake Road
  - Midtown Village
  - Innsbruck Drive





## CITYWIDE CROSSWALK SAFETY STUDY

Prepared by

City of New Brighton Engineering Department



### UNCONTROLLED CROSSING TREATMENTS

Uncontrolled crossing treatments generally provide some level of increased yielding rate. They are typically applied to locations with marked crosswalks to provide additional operational and safety benefits in areas with higher volumes and speeds.

Uncontrolled crossing treatement options are outlined in Table 3 on page 23 (treatments should be justified through an engineering study). Selected treatment examples are also shown below.



OVERHEAD FLASHING SIGNAL BEACONS





IN-ROAD WARNING LIGHTS



PEDESTAL-MOUNTED FLASH SIGNAL BEACONS



RAPID RECTANGULAR FLASHING BEACONS



Table 3: Uncontrolled Crossing Treatments (in conjunction with markings and signs)

| Treatment   | Advantages   | Disadvantages  | Recommended<br>Locations   | Staged<br>Pedestrian<br>Yield Rate | Unstaged<br>Pedestrian<br>Yield Rate | Cost                               |
|---|--|--|--|------------------------------------|--------------------------------------|------------------------------------|
| Center Median with<br>Refuge Island                       | • Decreases pedestrian crossing<br>distance • Provides higher pedestrian<br>visibility • Reduces vehicle speeds<br>approaching the island • Reduces<br>conflicts • Increases usable gaps •<br>Reduces pedestrian exposure time                   | • May make snow removal more<br>difficult • May be a hazard for<br>motorists • Small islands not<br>recommended on high-speed<br>roadways ( >40 mph)   | <ul> <li>Wide, two-lane roads and<br/>multilane roads with suffi-<br/>cient right-of-way</li> </ul>  | 34%                                | 29%                                  | Variable<br>depending<br>on length |
| School Crossing<br>Guards                                 | <ul> <li>Inexpensive • Provides higher pe-<br/>destrian visibility • Highlights when a<br/>pedestrian crossing is being used</li> </ul>  | <ul> <li>May require trained staff or<br/>local law enforcement, especially<br/>on high-speed and high-volume<br/>roadways</li> </ul>  | • At school locations  | NR                                 | 86%                                  | Variable                           |
| Pedestrian Crossing<br>Flags                              | • Inexpensive • Provides higher pedes-<br>trian visibility to drivers assuming the<br>flag is held in a noticeable location  | <ul> <li>No effect at night  <ul> <li>Requires</li> <li>pedestrians to actively use a flag</li> <li>Can be easily removed/stolen</li> <li>Shorter crossings are preferred</li> </ul> </li> </ul> | <ul> <li>Downtown/urban locations</li> <li>High pedestrian volume<br/>locations</li> <li>Across low-speed<br/>(&lt;45mph) roadways</li> </ul>  | 65%                                | 74%                                  | <\$500                             |
| Warning Sign with<br>Edge Mounted LEDs                    | <ul> <li>Highlights a crossing both at night<br/>and during the day</li> </ul>   | <ul> <li>Requires pedestrian activation</li> <li>Minimal to no effect on speed</li> </ul>  | <ul> <li>In conjunction with in-road<br/>warning lights</li> <li>Downtown/<br/>urban conditions</li> </ul>   | NR                                 | 28%                                  | \$3,000–<br>\$8,000                |
| In-Road Warning<br>Lights                                 | <ul> <li>Highlights a crossing both at night<br/>and during the day</li> <li>Provides higher<br/>driver awareness when a pedestrian is<br/>present</li> </ul>  | <ul> <li>Snowplows can cause mainte-<br/>nance issues</li> <li>No effect when<br/>road surface is snow covered</li> <li>Requires pedestrian activation</li> </ul>                                | • Downtown/urban condi-<br>tions   | NR                                 | 66%                                  | \$20,000–<br>\$40,000              |
| Pedestal Mounted<br>Pedestrian Flashing<br>Signal Beacons | <ul> <li>Provides higher driver awareness<br/>when a pedestrian is present</li> </ul>  | <ul> <li>Requires pedestrian activation</li> <li>Not advisable on multilane<br/>streets</li> <li>Not shown to reduce<br/>crashes</li> </ul>  | <ul> <li>Low-speed school crossings</li> <li>Two-lane roads</li> <li>Midblock crossing locations</li> </ul>  | NR                                 | 57%<br>(two-lane,<br>35mph)          | \$12,000-<br>\$18,000              |
| Pedestrian Over-<br>head Flashing Signal<br>Beacons       | <ul> <li>Provides higher driver awareness<br/>when a pedestrian is present</li> </ul>  | • Requires pedestrian activation   | <ul> <li>Multilane roadways</li> <li>Mid-block crossing loca-<br/>tions</li> <li>Lower speed road-<br/>ways</li> </ul>   | active 47%<br>passive 31%          | active 49%<br>passive 67%            | \$75,000-<br>\$150,000             |
| Rectangular Rapid<br>Flash Beacons<br>(RRFBs)             | <ul> <li>Provides higher driver awareness<br/>when a pedestrian is present • In-<br/>creases yielding percentage • Increas-<br/>es usable gaps • Reduces probability of<br/>pedestrian risk taking • Can be seen<br/>from 360 degrees</li> </ul> | • Requires pedestrian activation   | <ul> <li>Supplement existing pedes-<br/>trian crossing warning signs</li> <li>School crossings</li> <li>Midblock crossing loca-<br/>tions</li> <li>Low- and high-speed<br/>roadways</li> </ul> | 84%                                | 81%                                  | \$12,000–<br>\$18,000              |



#### TRAFFIC CALMING TREATMENTS

Traffic calming treatments are generally applied to locations experiencing high traffic speeds. Traffic speeds should be lowered to enable any type of at-grade crossing. Traffic calming treatments can also be used to shorten crossing distances and improve pedestrian visibility. The shortened crossing distances reduce the total time of exposure to conflicting traffic, resulting in safer crossing environments. These treatments may be completed in conjunction with other uncontrolled crossing treatments.

A variety of traffic calming treatments are outlined in Table 4 on page 25 (treatments should be justified with an engineering study). Examples of selected treatment options are also shown at right.

For more information on traffic calming treatment options, please see these resources (in addition to the sources listed below):

- LRRB Report MN/RC-1999-01, Effective Traffic Calming Applications and Implementation;
- TRS 0801, Traffic Calming for High Speed Rural Highways
- LRRB Report 2013-31, Implications of Modifying State Aid Standards: Urban Construction or Reconstruction to Accommodate Various Roadway Users
- http://mndot.gov/planning/completestreets





CURB BUMP-OUTS

CHANNELIZED TURN LANE WITH RAISED CROSSING



ROAD DIET/4-LANE TO 3-LANE CONVERSION



CENTER MEDIAN WITH REFUGE

#### Sources:

"Minnesota's Best Practices for Pedestrian/Bicycle Safety," MnDOT Office of Traffic, Safety and Technology, September 2013. "Best Practices Synthesis and Guidance in At-Grade Trail-Crossing Treatments," Minnesota Department of Transportation, St.Paul, MN, September 2013. NCHRP Report 562: Improving Pedestrian Safety at Unsignalized Crossings. Transportation Research Board of the National Academies, Washington D.C., 2006. Assessment of Driver Yield Rates Pre- and Post-RRFB Installation, Bend, Oregon. Oregon Department of Transportation, Washington D.C., 2011. Bolton & Menk, Inc.

Transportation Research Board, HCM 2010 Highway Capacity Manual, Washington D.C.: National Academy of Sciences, 2010. Before-and-After Study of the Effectiveness of Rectangular Rapid-Flashing Beacons Used with School Sign in Garland, Texas. Texas Transportation Institute, College Station, TX, April 2012.



### Table 4: Traffic Calming Treatments

| Treatment   | Advantages  | Disadvantages   | Recommended<br>Locations   | Staged<br>Pedestrian<br>Yield Rate | Unstaged<br>Pedestrian<br>Yield Rate | Cost   |
|---|---|---|--|------------------------------------|--------------------------------------|--|
| Center Median with<br>Refuge Island   | • Decreases pedestrian crossing<br>distance • Provides higher pedestrian<br>visibility • Reduces vehicle speeds<br>approaching the island • Reduces<br>conflicts • Increases usable gaps •<br>Reduces pedestrian exposure time  | • May make snow removal more<br>difficult • May be a hazard for<br>motorists • Small islands not<br>recommended on high-speed<br>roadways ( >40 mph)  | • Wide, two-lane roads and multilane roads with sufficient right-of-way  | 34%                                | 29%                                  | Variable<br>depending<br>on length             |
| Raised Crossings  | <ul> <li>Provides higher pedestrian visibil-<br/>ity to vehicles</li> <li>Can reduce vehicle<br/>speeds</li> </ul>  | • Make snow removal more dif-<br>ficult • May reduce emergency<br>vehicle response times • Only<br>appropriate in low-speed/urban<br>environments   | • Low-speed/urban environ-<br>ments  | NR                                 | NR                                   | \$5,000–<br>\$25,000                           |
| Lighting  | • Can be inexpensive • Can reduce<br>vehicle speeds   | <ul> <li>No effect during daylight</li> </ul>   | • Targeted crossing locations<br>not located on a street with<br>continuous roadway lighting   | NR                                 | NR                                   | \$1,000–<br>\$40,000                           |
| Pavement Striping<br>(Road Diet)  | • Can be inexpensive • May decrease<br>vehicle speed • May decrease illegal<br>right-side passing • Can be an interim<br>solution   | • Does not provide a physical<br>barrier between modes • Pedes-<br>trian crossing distance same as<br>existing  | <ul> <li>Four-lane undivided road-<br/>ways</li> <li>Locations with very<br/>long crossings</li> </ul>   | NR                                 | NR                                   | Variable<br>depending<br>on length             |
| Curb Bump-Outs/<br>Extensions   | <ul> <li>Can be inexpensive  <ul> <li>Reduces pe-</li> <li>destrian crossing distance</li> <li>Provides</li> <li>higher pedestrian visibility to vehicles</li> <li>Reduces speed for turning vehicles</li> <li>Decreases in illegal right-side passing</li> </ul> </li> </ul> | <ul> <li>May make snow removal more<br/>difficult</li> <li>Proximity of curb to<br/>through traffic may be a safety<br/>concern</li> </ul>  | • Downtown/urban locations   | NR                                 | NR                                   | \$5,000–<br>\$15,000 pe<br>crossing            |
| Channelized Turn<br>Lanes (Corner<br>Islands)<br>(Not usually recom-<br>mended as a pedestri-<br>an crossing treatment) | • Decreases pedestrian crossing<br>distance • Provides higher pedestrian<br>visibility • Decrease in illegal right-side<br>passing  | <ul> <li>May require new pavement</li> <li>Can be more challenging for<br/>visually impaired pedestrians</li> <li>Right turning drivers often fail<br/>to yield to pedestrians</li> <li>Can in-<br/>crease right-turn vehicle speeds</li> <li>May make snow removal more<br/>difficult</li> <li>Vehicle crashes may<br/>increase</li> </ul> | • Intersections with wide ap-<br>proaches • Intersections with<br>right turn lanes and sufficient<br>corner right-of-way • Inter-<br>sections with operational<br>improvment needs | NR                                 | NR                                   | \$50,000-<br>\$100,000<br>per intersec<br>tion |



#### HIGH-LEVEL TREATMENTS

High-level treatments are high cost and are generally implemented on high-volume and high-speed roadways. They are much more difficult to implement unless they are justified based on traffic and pedestrian volume.

Possible high-level treatments are outlined in Table 5 on page 27, and examples of selected treatment options are shown below. For additional information on Treatment Options, please see the sources listed below.







TRAFFIC SIGNAL



UNDERPASS



OVERPASS



### **Evaluate LOS for Treatment Options**

Step 4 should be repeated after deciding on a treatment option. Determine the level of service (LOS) of the crossing condition with the potential treatment options following the procedure as outlined in the 2010 *Highway Capacity Manual*. An acceptable service level should be determined by the agency.

#### If acceptable service levels cannot be met:

- Do nothing (consider leaving the crossing unmarked and unsigned),
- Consider pedestrian routing to another location, and/or
- Consider appropriate high-level treatments.

#### "Minnesota's Best Practices for Pedestrian/Bicycle Safety," MnDOT Office of Traffic, Safety and Technology, September 2013. "Best Practices Synthesis and Guidance in At-Grade Trail-Crossing Treatments," Minnesota Department of Transportation, St.Paul, MN, September 2013.

NCHRP Report 562: Improving Pedestrian Safety at Unsignalized Crossings. Transportation Research Board of the National Academies, Washington D.C., 2006.

Assessment of Driver Yield Rates Pre- and Post-RRFB Installation, Bend, Oregon. Oregon Department of Transportation, Washington D.C., 2011.

Bolton & Menk, Inc.

Sources:

Transportation Research Board, HCM 2010 Highway Capacity Manual, Washington D.C.: National Academy of Sciences, 2010.

Before-and-After Study of the Effectiveness of Rectangular Rapid-Flashing Beacons Used with School Sign in Garland, Texas. Texas Transportation Institute, College Station, TX, April 2012.



### Table 5: High-Level Treatments

| Treatment                     | Advantages   | Disadvantages  | Recommended<br>Locations  | Staged<br>Pedestrian<br>Yield Rate | Unstaged<br>Pedestrian<br>Yield Rate | Cost                    |
|-------------------------------|--|--|---|------------------------------------|--------------------------------------|-------------------------|
| Pedestrian Hybrid<br>Beacon   | • Provides higher driver awareness<br>when a pedestrian is present • Has<br>been shown to decrease pedestrian<br>crashes | • Potential increase in vehicle<br>crashes • Can have spotty com-<br>pliance rates due to a lack of<br>driver understanding  | Justified locations      Mid-<br>block crossing locations   | 97%                                | 99%                                  | \$150,000-<br>\$300,000 |
| Traffic Signal                | <ul> <li>Provides higher driver awareness<br/>when a pedestrian is present</li> <li>Easily<br/>understandable</li> </ul> | • May increase crashes due to<br>the driver expectation of a green<br>signal indication  | • High pedestrian volume<br>crossings • Justified loca-<br>tions, meets signal warrants   | NA                                 | NA                                   | \$150,000–<br>\$300,000 |
| Underpass Grade<br>Separation | • Removes pedestrian/vehicle conflicts   | <ul> <li>Potential of the crossing not<br/>being used • Very location<br/>specific</li> <li>Very expensive • Drainage<br/>within an underpass can be<br/>problematic • Underpass would<br/>require lighting</li> </ul> | • Location with compatible<br>grades • High pedestrian<br>volume crossings • High-vol-<br>ume roadways • High-speed<br>roadways | NA                                 | NA                                   | \$800,000+              |
| Overpass Grade<br>Separation  | • Removes pedestrian/vehicle conflicts   | <ul> <li>Potential of the crossing not<br/>being used</li> <li>Very location<br/>specific</li> <li>Very expensive</li> <li>Snow<br/>removal on overpass may be<br/>difficult</li> </ul>                                | • Location with compatible<br>grades • High pedestrian<br>volume crossings • High-vol-<br>ume roadways • High-speed<br>roadways | NA                                 | NA                                   | \$1,200,000+            |
|                               | NA = Not   | applicable or no research found on t   | effect to yielding rates  |                                    | 1                                    |                         |



## **Next Steps**

- **Innsbruck Drive** 
  - **Consider Crosswalk** ۲
  - **Make Recommendation to Council** lacksquare

## FACTS ABOUT PEDESTRIAN SAFETY When Do You Put In a Crosswalk?

Crosswalks are recommended when data indicates effectiveness. When the city receives a request for a crosswalk installation, staff will check if the basic criteria meets the Minnesota Department of Transportation (MnDOT) regulations. Crosswalks Crosswalks are recommended may be installed At a signal controlled-intersection At a stop-controlled intersection if an engineering study demonstrates need 2 Schools Where there are 20 or more pedestrians 3 per hour (or) an elderly/childcare per hour (or) an elderly/childcare facility is nearby and there is: facility is nearby and there is: Adequate sight distance Adequate sight distance Minimal truck traffic Minimal truck traffic · Minimal turning movements · Minimal turning movements Posted Speed is 30-35mph Posted Speed is 35-40mph Less than 12,000 vehicles per day Less than 12,000 vehicles per day 2-3 lanes of traffic • 2-3 lanes of traffic SPEED LIMIT SPE 15 LIM

Changing the posted speed limit does not reduce vehicle speeds.

Painting crosswalks at unsignalized intersections does not reduce pedestrian crashes

Installing a traffic signal is not effective at reducing pedestrian crashes.



An in-depth guide, developed by the Minnesota Department of Transportation (MnDOT), is 77 available at www.ci.chanhassen.mn.us/crosswalkcriteria with a link to MnDOT's website.



Where there are 20 or more pedestrians





# **Questions?**

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